

Message Text

PAGE 01 STATE 225870

61

ORIGIN SS-10

INFO OCT-01 ISO-00 SSO-00 CCO-00 /011 R

DRAFTED BY: S/S-O: CMNAGAO

APPROVEDBY: S/S-O: RMWRIGHT

----- 008132

Z 160109Z NOV 73 ZFF4

FM SECSTATE WASHDC

TO AMEMBASSY SEOUL FLASH

S E C R E T STATE 225870

EXDIS, TOSEC 559

FOLTEL FM STATE 15 NOV 73 SENT ACTION TOKYO INFO LONDON AND
RABAT REPEATED TO YOU

QTE

S E C R E T STATE 225870

EXDIS, TOSEC 559

E.O. 11652: GDS

TAGS: PFOR, OAU, ME

SUBJ: OAU FOREIGN MINISTERS MEETING ON MIDDLE EAST

TOKYO FOR SECRETARY

LONDON FOR SISCO

RABAT FOR NEWSOM

SUBJECT YOUR CONCURRENCE, WE PROPOSE SEND CIRCULAR TO
OUR POSTS IN OAU COUNTRIES (INFO ONLY TO CAPITALS ALREADY
VISITED BY YOU OR NEWSOM), ASKING THEM BRIEF FOREIGN
MINISTERS ON OUR MIDDLE EAST POSTURE IN ANTICIPATION
EXTRAORDINARY OAU COUNCIL OF MINISTERS MEETING NOW SET
BEGIN IN ADDIS NOVEMBER 19. TEXT, DRAWING ON TALKING
POINTS NEWSOM CABLED AMBASSADOR REINHARDT FOR USE WITH
SECRET

PAGE 02 STATE 225870

PRESIDENT GOWON (ADDIS 12725), WOULD READ AS FOLLOWS:

QUOTE 1. EXTRAORDINARY OAU COUNCIL HAVE ADVERSE CON-
IN ADDIS BEGINNING NOVEMBER 19 COULD HAVE ADVERSE CON-

SEQUENCES FOR OUR MIDDLE EAST PEACE EFFORTS IF IT RESULTS IN RESOLUTIONS ON BOUNDARIES, PALESTINIANS, AND OTHER ASPECTS OF NEGOTIATIONS THAT COULD SERIOUSLY HANDICAP NEGOTIATORS. WE WOULD HOPE THAT IN INTEREST OF SEEING PEACEFUL SOLUTION OF MIDDLE EAST CRISIS OAU FOREIGN MINISTERS WOULD AVOID MEASURES THAT WOULD UNDULY COMPLICATE NEGOTIATIONS. THERE CANNOT BE TRUE NEGOTIATIONS IF ONE

SIDE SEEKS DETERMINE OUTCOME AS PRIOR CONDITION THEREFOR.

2. WE BELIEVE IT HIGHLY DESIRABLE AFRICANS UNDERSTAND PARTICULARLY OUR COMMITMENT TO FINDING PEACEFUL SOLUTION AND FACT ARABS PRESSURES ON U.S. CAN BE COUNTER-PRODUCTIVE FOR THIS EFFORT.

3. YOU SHOULD THEREFORE REQUEST MEETING WITH FOREIGN MINISTER OR OTHER APPROPRIATE HIGH LEVEL OFFICIAL AND MAKE FOLLOWING POINTS:

4. THE US DESIRES TO ESTABLISH AND MAINTAIN TO THE FULLEST EXTENT POSSIBLE CLOSE CONTACT WITH ARAB GOVERNMENTS DURING THE DELICATE BUT IMPORTANT PERIOD WE ARE NOW ENTERING.

5. THE US OBJECTIVE FROM THE BEGINNING OF THE LATEST ARAB-ISRAELI WAR HAS BEEN TO BRING ABOUT AN END TO THE FIGHTING AND TO ESTABLISH AN ATMOSPHERE FOR A GENUINE EFFORT TO ACHIEVE LASTING PEACE. WE ARE MOVING URGENTLY ON THE PROBLEM BUT CAREFUL PREPARATIONS WILL BE REQUIRED WITH REGARD TO NEGOTIATING FORMAT AND MODALITIES. IT WOULD BE INAPPROPRIATE FOR THE US TO TAKE POSITIONS AT THIS TIME ON PARTICULAR QUESTIONS WHICH WILL PROBABLY BE PART OF THE NEGOTIATIONS BETWEEN THE PARTIES.

6. THE US EXERCISED RESTRAINT IN FACING THE WAR SITUATION. US FORCES WERE NOT AT ANY TIME INVOLVED MILITARILY IN THE WAR. WE DID NOT START RESUPPLY UNTIL
SECRET

PAGE 03 STATE 225870

FACED WITH OVERWHELMING EVIDENCE OF MASSIVE SOVIET SHIPMENTS AND THE LACK OF PROSPECTS FOR A CEASE-FIRE. THE US WAS IN THE FOREFRONT OF COUNTRIES SEEKING A CEASE-FIRE BECAUSE OF OUR CONVICTIONS THAT THE MIDDLE EAST PROBLEM COULD NOT BE SOLVED BY MILITARY FORCE. WE CONTINUE TO BELIEVE THIS.

7. THE US IS COMMITTED TO THE EXISTENCE OF ISRAEL BUT THIS DOES NOT PRECLUDE AN EFFECTIVE US ROLE IN THE CREATION OF A LASTING AND JUST PEACE. ISRAEL IS DETERMINED TO MAINTAIN ITS SECURITY AND IS NOT EASILY INFLUENCED UNDER PRESSURE BY ANY OUTSIDE POWER. WE HAVE NO INTEREST IN ISRAELI TERRITORIAL EXPANSION. WE DO HAVE AN INTEREST IN

ISRAEL'S SECURITY FREE FROM THREATS AND ACTS OF FORCE.
THE ARAB GOVERNMENTS MUST UNDERSTAND THAT ISRAEL IS BEING
ASKED TO RELINQUISH TERRITORY WHICH, RIGHTLY OR WRONGLY,
IT SEES AS PROVIDING SECURITY FOR ITS POPULATION IN
EXCHANGE FOR INTANGIBLE WRITTEN COMMITMENTS TO PEACE.

8. THE PRESENT CIRCUMSTANCES NOW PROVIDE A PROMISING
OPPORTUNITY FOR PEACE. THE ARAB NATIONS HAVE PER-
FORMED WELL IN COMBAT. THEY HAVE RECEIVED INTERNATIONAL
ASSURANCES THAT WE AND OTHER SIGNIFICANT COUNTRIES WILL
BE ACTIVELY ENGAGED IN THE FORTHCOMING NEGOTIATIONS.
ISRAEL HAS ONCE MORE EXPERIENCED THE TRAUMA OF WAR AND
HAS BEEN GIVEN AN OPPORTUNITY FOR THE NEGOTIATIONS WHICH
IT HAS SO LONG SOUGHT.

9. GOOD RELATIONS IN THE NEAR AS WELL AS THE LONG TERM
WITH US ARE IMPORTANT TO ARAB COUNTRIES. THE US IS THE
ONLY COUNTRY IN CONTACT WITH BOTH SIDES AND IN A POSITION
TO INFLUENCE ISRAEL. WE SEEK NO SPECIAL POSITION FOR
OURSELVES IN THE MIDDLE EAST. THE US IS PREPARED TO
PLAY A SIGNIFICANT ROLE IN ACHIEVING A SETTLEMENT. THE
US IS AWARE OF THE SIGNIFICANT ELEMENTS OF THE PROBLEM
AS SEEN BY THE ARABS, INCLUDING THE SPECIAL PROBLEM OF
THE PALESTINIANS. WE ARE OPEN MINDED ABOUT WAYS TO HAVE
PALESTINIAN INTERESTS REPRESENTED IN THE NEGOTIATIONS AT
AN APPROPRIATE LATER STAGE, BUT WE CONSIDER THIS QUESTION
PREMATURE WHILE EFFORTS ARE UNDERWAY TO GET A GOVERN-
MENTAL NEGOTIATING PROCESS STARTED.

SECRET

PAGE 04 STATE 225870

10. THE US DOES NOT BELIEVE THAT THE IMPOSITION OF
EMBARGOES BY THE ARABS ON ENERGY SUPPLIES IS IN THE ARAB
INTEREST. THE US CANNOT PLAY AN EFFECTIVE ROLE IN
MEANINGFUL PEACE NEGOTIATIONS AS LONG AS THESE EMBARGOES
CONTINUE. THEY HAVE THE EFFECT OF MAKING AMERICAN
CONGRESSIONAL AND PUBLIC OPINION LESS, RATHER THAN MORE,
SYMPATHETIC TO THE ARAB POINT OF VIEW, AND WE WILL NEED
THE SUPPORT OF BOTH THE CONGRESS AND THE PUBLIC IF WE
ARE TO PURSUE OUR PEACE MAKING ROLE EFFECTIVELY. WE WILL
NEED BOTH A FREE HAND AND TIME -- MONTHS, NOT DAYS OR
WEEKS -- WITHOUT THREATS OR PRESSURES, IF WE ARE TO DO
THE JOB.

11. THE NEGOTIATIONS WHICH WILL COME ABOUT AS A RESULT OF
SECURITY COUNCIL RESOLUTION 338 WILL REQUIRE CONCESSIONS
BY BOTH SIDES. INSISTENCE BY EITHER SIDE OF PRECONDITIONS
FOR NEGOTIATIONS WILL MAKE IT IMPOSSIBLE TO GET THIS
PROGRESS. HISTORY IS SEEN DIFFERENTLY BY EACH SIDE.
NEGOTIATIONS MUST START WITH THE SITUATION AS IT IS AND
NOT SEEK TO UNTANGLE A COMPLICATED HISTORY.

12. ARAB STATES SHOULD RECOGNIZE THAT PREVENTION OF A

SOVIET-US CONFRONTATION IN THE NEAR EAST IS IN THE INTEREST OF ALL. THE US TOOK THE LEAD TO PREVENT SUCH A CONFRONTATION.

13. THE EXACT FORM OF NEGOTIATIONS HAS NOT YET BEEN ESTABLISHED. THIS WILL REQUIRE CAREFUL PREPARATION. WE ARE NOW ENGAGED IN EXPLORING THE QUESTION OF NEGOTIATING

FORMAT AND MODALITIES. NO ONE SHOULD EXPECT IMMEDIATE OR DRAMATIC RESULTS WHEN THE NEGOTIATIONS BEGIN AND BOTH SIDES WILL NEED TO RECOGNIZE THAT IF THERE IS TO BE A SETTLEMENT NEITHER SIDE WILL ACHIEVE ITS MAXIMUM POSITION.

14. IN APPROACHING THE QUESTION OF NEGOTIATIONS THE US HAS NO FIXED PLAN BUT IS OPEN TO ALL SUGGESTIONS. THE US RECOGNIZES THE POSITION OF THE PALESTINIANS WILL HAVE TO BE TAKEN INTO ACCOUNT AND ACCEPTS RESOLUTION 242 AS A BASIS FOR NEGOTIATIONS.

SECRET

PAGE 05 STATE 225870

15. FOR TRIPOLI AND ALGIERS: LEAVE TO YOUR DISCRETION WHETHER ANY USEFUL PURPOSE WOULD BE SERVED BY MAKING ABOVE APPROACH. END QUOTE. RUSH
UNQTE RUSH

SECRET

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 11 MAY 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PFOR, ME
Control Number: n/a
Copy: SINGLE
Draft Date: 16 NOV 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE225870
Document Source: ADS
Document Unique ID: 00
Drafter: S/S-O: CMNAGAO
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731167/abqcejwk.tel
Line Count: 192
Locator: TEXT ON-LINE
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 15 NOV 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <15-Nov-2001 by willialc>; APPROVED <19-Dec-2001 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: OAU FOREIGN MINISTERS MEETING ON MIDDLE EAST
TAGS: OAU
To: SEOUL FLASH
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005